



Department of  
Rehabilitation & Correction

**John R. Kasich**, Governor  
**Gary C. Mohr**, Director

03/29/2018

Sheriff John Tharp  
Lucas County Corrections Center  
1622 Spielbusch Avenue  
Toledo, OH 43604

RE: 2017 Annual Jail Inspection

Dear Sheriff John Tharp:

In accordance with Section 5120.10 of the Ohio Revised Code and Executive Order 92-03 of the Department of Rehabilitation and Correction, the Lucas County Corrections Center, a full service jail, was inspected on 12/28/2017. The inspection was restricted to assessing compliance with a group of standards, selected from the Standards for Jails in Ohio promulgated by the Department of Rehabilitation and Correction. The group of standards being inspected focused on Reception & Release, Classification, Security, Housing, Sanitation and Environmental Conditions, Communication, Visitation, Medical and Mental Health Services, Food Service, Recreation and Programming, Inmate Discipline, Administrative Segregation, Grievance, Staffing, and Staff Training. The inspection consisted of this Inspector receiving and/or reviewing requested documentation and/or materials, touring selected areas of the jail, and having discussions with various jail staff.

The total actual general housing capacity for the Lucas County Corrections Center is 366. On the date of the jail inspection, there were 423 inmates incarcerated in the Lucas County Corrections Center. The Ohio Department of Rehabilitation and Correction recommended housing capacity for the jail is 346, which is based upon total available living space and other requirements. Officials should maintain prisoner counts within the Department's recommended capacity figure.

The Lucas County Corrections Center (Full Service Jail) is in compliance with 100 standards, 46 "Essential", and 54 "Important".

5120:1-8-01 (A)(1); -01 (A)(3); -01 (A)(4); -01 (A)(7); -01 (A)(12); -02 (B)(2); -02 (B)(4); -02 (D); -03 (A)(4); -03 (A)(5); -03 (A)(7); -03 (B)(2); -03 (B)(4); -03 (B)(5); -03 (B)(6); -03 (B)(7); -03 (B)(8); -03 (B)(9); -03 (B)(11)(b); -03 (B)(11)(c); -03 (B)(12); -03 (B)(15); -03 (B)(17); -04 (C); -04 (D); -04 (E); -04 (F); -04 (G); -04 (K); -05 (A); -05 (B); -05 (C); -05 (E); -05 (G)(1); -05 (G)(2); -05 (H)(3); -05 (I); -05 (J); -05 (K); -05 (L); -05 (M); -05 (N); -05 (O); -05 (P); -05 (Q); -06 (B); -06 (C); -06 (G); -07 (A); -07 (D); -07 (E); -07 (H); -07 (I); -09 (A); -09 (B); -09 (C); -09 (D); -09 (E); -09 (F); -09 (G); -09 (H); -09 (J); -09 (K); -09 (M); -09 (N); -09 (P); -09 (Q); -09 (R); -09 (U); -09 (V); -09 (W); -09 (X); -10 (A); -10 (B); -10 (C); -10 (D); -10 (E); -10 (F); -10 (G)(1); -10 (G)(2); -11 (A); -11 (B); -11 (E); -12 (B); -12 (F); -12 (G); -12 (H); -15 (B); -15 (D); -15 (E); -16 (A); -17 (D); -17 (E); -17 (F); -17 (G); -18 (A); -18 (B); -18 (C); -18 (D); -18 (E);

The Lucas County Corrections Center did not comply with 15 standards, 7 "Essential", and 8 "Important". This letter is intended to serve as a basis for developing plans of action for bringing the facility into compliance with the deficiencies noted during the inspection.

5120:1-8-01 (A) (9) (Important) Inmates shall not be confined in the reception area for more than twelve hours except when security, health and mental health concerns are being addressed.

Comments: On the day of the inspection a walk through and discussion with intake staff was conducted, inmates were staying in booking for up to two days. Jail policy says they will be classified and assigned a cell within 8 hours. Jail officials should make sure inmates are being moved out of booking and into housing cells within policy limits and in compliance with Minimum Standards for Jails in Ohio.

5120:1-8-02 (B) (1) (Important) Each full service jail shall have written policies and procedures, and practices which evidence, compliance with the following standards: Male and female inmates are housed separately by sight, touch and out of range of normal conversation with each other.

Comments: On the day of the inspection male/ females in medical had a window view of each other. Jail officials should work to ensure males and females are housed in a manner that they are out of sight, touch and range of normal conversation with each other.

5120:1-8-03 (A) Each full service jail shall maintain the following minimum standards in regard to security of the jail. (1) (Essential) An established security perimeter.

Comments: On the day of the inspection the booking doors were not working properly, all doors could open simultaneously straight out of the facility. Jail officials should correct this deficiency immediately as to maintain physical security of the facility.

5120:1-8-03 (A) Each full service jail shall maintain the following minimum standards in regard to security of the jail. (3) (Essential) A secure booking and release area.

Comments: On the day of the inspection the booking doors were not working properly, all doors could open simultaneously straight out of the facility. Jail officials should correct this deficiency immediately as to maintain physical security of the facility.

5120:1-8-03 (A) Each full service jail shall maintain the following minimum standards in regard to security of the jail. (6) (Essential) A two-way communications system between central control, staffed posts and inmate occupied areas.

Comments: On the day of the inspection, intercom systems are not in all housing cells. Jail officials should make sure two way communication system is available in all housing units.

5120:1-8-03 (B) Each full service jail shall have written policies and procedures, and practices which evidence, that the following minimum standards are maintained. (10) In regard to the use of force:

(a) (Essential) Use of force shall be limited to instances of justifiable self-defense, prevention of self-inflicted harm, protection of others, prevention of riot, discharge of firearm or other weapon, escape or other crime and controlling or subduing an inmate who refuses to obey a staff command or order.

Comments: On the day of the inspection documentation provided did not show verification of the standard. The policy hits all aspects and is good. However no use of force incident documentation was provided showing compliance to the standard in practice.

5120:1-8-03 (B) Each full service jail shall have written policies and procedures, and practices which evidence, that the following minimum standards are maintained. (10) In regard to the use of force:

(b) (Essential) Use of force shall be limited to the amount of force necessary to control a given situation and shall include a continuum of escalating force levels. In no event is physical force used as punishment.

Comments: On the day of the inspection documentation provided did not show verification of the standard. The policy hits all aspects and is good. However no use of force incident documentation was provided showing compliance to the standard in practice.

5120:1-8-03 (B) Each full service jail shall have written policies and procedures, and practices which evidence, that the following minimum standards are maintained. (10) In regard to the use of force:

(c) (Essential) An examination and/or treatment by qualified health care personnel shall be provided to inmates or staff involved in a use of force incident when there is obvious physical injury or there is a complaint of injury or request for medical attention.

Comments: On the day of the inspection documentation provided did not show verification of the standard. The policy hits all aspects and is good. However no use of force incident documentation was provided showing compliance to the standard in practice.

5120:1-8-03 (B) Each full service jail shall have written policies and procedures, and practices which evidence, that the following minimum standards are maintained. (10) In regard to the use of force:

(d) (Essential) Use of force incidents shall be recorded and reviewed by the jail administrator or designee.

Comments: On the day of the inspection documentation provided did not show verification of the standard. The policy hits all aspects and is good. However no use of force incident documentation was provided showing compliance to the standard in practice.

5120:1-8-03 (B) Each full service jail shall have written policies and procedures, and practices which evidence, that the following minimum standards are maintained. (16) (Important) Keys, tools and culinary equipment are inventoried and use is controlled.

Comments: On the day of the inspection, a knife was missing and not logged out on the daily tool control log for the kitchen. The knife was later located on a filing cabinet. Jail officials should come up with a policy and procedure for kitchen tool control and make sure kitchen staff are utilizing the daily tool control log provided to them.

5120:1-8-04 (A) (4) Full service jails shall provide inmates with sufficient space. The jail shall maintain documentation regarding square footage and maximum occupancy figures for all housing and holding areas, and shall comply with the following minimum requirements: Dayspace: (Important) Thirty-five square feet per number of occupants occupying the dayspace at one time. Minimum size of one hundred five square feet.

Comments: On the day of the inspection the jail was over the BRC of 346. Jail officials should work to maintain inmate populations within the BRC.

5120:1-8-04 (B) (Important) ) Seating shall be provided in holding areas, holding cells, housing cells, dormitories, dayrooms and eating areas for each inmate.

Comments: On the day of the inspection it did not appear as though there was sufficient seating in the jail. Jail officials should make sure there is adequate for all inmates.

5120:1-8-04 (H) (Important) One operable wash basin with hot and cold potable water for every twelve occupants.

Comments: On the day of the inspection the wash basins were out of the 1/12 ratio needed for compliance. Jail officials should maintain housing within 1/12 ration of inmates to wash basins.

5120:1-8-04 (J) (Important) Natural light shall be provided in housing units, dorms, cells and/or dayspaces.

Comments: On the day of the inspection natural light is not provided in all areas of the jail. Jail officials should work to provide natural light in all inmate occupied areas.

5120:1-8-12 (C) (Important) Inmate rules shall specify the fundamental rights that cannot be suspended except in an

emergency or other condition beyond the control of the jail administrator.

Comments: On the day of the inspection specific fundamental rights which can not be suspended were not listed in the inmate handbook or rules. Jail officials should update the handbook or rules and specify the fundamental rights that cannot be suspended except in an emergency or other condition beyond the control of the jail administrator.

Plan of action forms are enclosed. Completed form(s) and/or corrective materials addressing the noted deficiencies must be completed and submitted through the Ohio Jail Management System (OHJMS) at [www.OHJMS.Intelligrants.com](http://www.OHJMS.Intelligrants.com) within 45 days of receipt of this correspondence. Please feel free to contact the Bureau if you need assistance or clarification in this effort. The Bureau remains available to discuss the aspects of this report or to provide reference materials or assistance as desired.

Sincerely,

A handwritten signature in cursive script that reads "Steve D. Holland".

---

Stephen Holland, State Jail Inspector  
Bureau of Adult Detention  
1580 St Rt 56  
London, Ohio 43140  
Phone: (614) 981-2040  
Email: [stephen.holland@odrc.state.oh.us](mailto:stephen.holland@odrc.state.oh.us)

# Ohio | Department of Rehabilitation & Correction

John R. Kasich, Governor  
Gary C. Mohr, Director

April 25, 2018

Sheriff John Tharp  
Lucas County Corrections Center  
1622 Spielbusch Avenue  
Toledo, Ohio 43604

RE: 2017 – Annual Jail Inspection

Dear Sheriff Tharp,

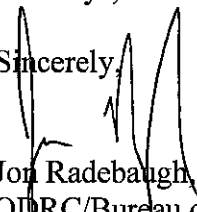
The Bureau of Adult Detention has received the Plans of Action and additional corrective material you submitted through the Ohio Jail Management System (OHJMS) in response to the annual inspection of the Lucas County Corrections Center on December 28, 2017. We appreciate your efforts in attempting to maintain compliance with the Standards for Jails in Ohio.

I have reviewed the provided material. The documentation will increase the level of compliance for the Lucas County Corrections Center. The jail is now compliant with Jail Standards: 5120: 1-8-02(B)(1)(Important); -03(A)(1)(Essential); -03(A)(3)(Essential); -03(B)(10)(a)(Essential); -03(B)(10)(b)(Essential); -03(B)(10)(c)(Essential); -03(B)(10)(d)(Essential); -03(B)(16)(Important); -04(H)(Important); and -12(C)(Important).

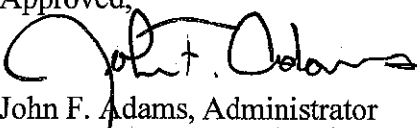
The facility remains out of compliance with Jail Standards: 5120: 1-8-01(A)(9)(Important); -03(A)(6)(Essential); -04(A)(4)(Important); -04(B)(Important); and -04(J)(Important). The Lucas County Corrections Center will remain a Status Jail until the next inspection or until the remaining corrective action has been completed.

Please feel free to contact me if you have questions or concerns relating to this correspondence. As always, the Bureau remains available to provide technical assistance upon request.

Sincerely,

  
Jon Radebaugh, Assistant Administrator  
ODRC/Bureau of Adult Detention  
Office: (614) 752-0911  
Email: [jon.radebaugh@odrc.state.oh.us](mailto:jon.radebaugh@odrc.state.oh.us)

Approved,

  
John F. Adams, Administrator  
ODRC/Bureau of Adult Detention  
Office: (614) 752-1834  
Email: [john.adams@odrc.state.oh.us](mailto:john.adams@odrc.state.oh.us)

cc: Major John Sylvester, Jail Administrator  
Sgt. Nancy Kowalski, Compliance Officer  
Lucas County Board of Commissioners  
File