

OHIO DEPARTMENT OF REHABILITATION AND CORRECTION

Bureau of Adult Detention Annual Jail Report 2008

Division of Parole and Community Services
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Introduction

The Ohio Revised Code, in section 5120.10 requires the Director of the Ohio Department of Rehabilitation and Correction, through the Division of Parole and Community Services, to promulgate minimum standards for jails in Ohio in addition to the investigation and supervision of county and municipal jails, workhouses, minimum security jails and other correctional institutions and agencies. Ohio Revised Code 307.01 further requires the Department to establish minimum standards for the construction or renovation of jails in Ohio. Annual inspections are conducted on most classifications of jails in Ohio to ensure compliance with the Minimum Standards for Jails. The review of all new construction and renovation projects is also performed to ensure compliance with criteria established for jail construction. This report reflects these activities related to jails in the state of Ohio for calendar year 2008.



Ohio Jail Classifications

Ohio has five jail classifications as outlined in the Ohio Administrative Code. For 2008, Ohio had 92 Full-Service Jails, 13 Minimum Security Jails, 90 Twelve Day Jails, 18 Twelve Hour Jails, and 136 Temporary Holding Facilities for a total of 349 recognized facilities. These classifications are listed as follows:

Full-Service Jails (FSJ):

Typically, these are county and large city jail operations that allow for the incarceration of prisoners beyond twelve days and provide a full array of services.

Minimum Security Jails (MSJ):

This jail classification is expected to function similar to a FSJ except for the fact it has pre-requisites for qualifying incoming prisoners. Prisoners must be adult, sentenced to either traffic offenses, misdemeanors, or a felony 4 or 5, and must be minimum risk offenders – as defined by the Ohio Revised Code.

Twelve Day Jails (12D):

These jails have a maximum prisoner incarceration time span of twelve consecutive days. These jails are primarily intended for city, village and township jurisdictions, allowing them to have a facility for both booking and processing new arrests and allowing local courts the option of having local ordinance offenders serve their jail sentences in the local jail.

Twelve Hour Jails (12H):

These jails have a maximum prisoner incarceration time span of twelve consecutive hours. These jails are primarily intended for city, village, and township jurisdictions to have a jail facility for booking and processing new arrests.

Temporary Holding Facility (THF):

These facilities have a maximum detention time for securely holding prisoners for up to six hours. The incarceration facilities do not fall under Ohio's Minimum Jail Standards yet are established by the Bureau of Adult Detention. THF's conduct annual self-evaluations, which are reviewed by the Bureau.

Jail Population Data

Daily Population

During 2008, Ohio’s primary jails held an average daily population of 20,706 prisoners as reported by the three largest classifications of jails. Population data informs decision-makers on such topics as capital needs, sentencing trends and law enforcement activity.

Average Total Daily Jail Population by Jail Classification					
	2004	2005	2006	2007	2008
FSJ	18,469	19,953	19,066	20,023	19,593
MSJ	699	641	656	693	694
12DJ	408	443	453	418	419
Totals	19,595	21,052	20,190	21,134	20,706

Average Length of Stay (ALOS)

Average length of stay times for FSJ prisoners increased dramatically in 2008 while MSJ and 12D jails remained fairly static. The average length of stay for jails is far less than that of prison, which create different challenges with regard to treatment, medical care and security.

Last 5 Yrs. Average Lengths of Stay					
Year	2004	2005	2006	2007	2008
FSJ	22.3	22.3	23.6	22.4	38
MSJ	34.6	29.1	29.3	33.8	34
12DJ	1.7	1.9	1.9	2.4	2.4

Prisoner Capacities

Recommended Prisoner Capacity (Bureau Recommended Capacity / BRC) refers to the total number of prisoner beds recommended by the Bureau of Adult Detention, which takes into consideration a number of factors e.g. total living space / square feet, ratio of toilets-wash basins-showers to prisoner population, staffing patterns, size of housing units, etc. This information assists the Bureau in recognizing capital needs for possible bed expansion among the various classifications.

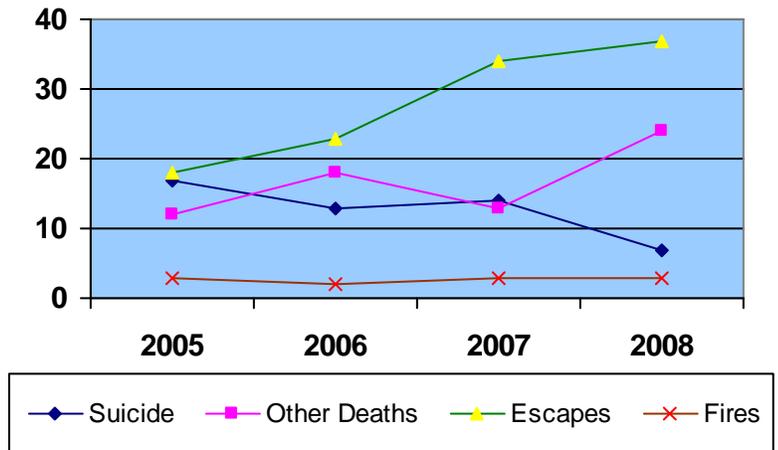
Prisoner and Bed Capacity Comparison			
Jail Classification	Ave Daily Population	Bureau Recommended Capacity	% of Capacity
Full Service	19,593	17,641	111%
12 Day	419	411	102%
MSJ	694	847	82%

Footnote on data collection: Data collection for the purposes of this report were collected during three event periods; the day of the required annual inspection scheduled throughout CY2008, data collection activities throughout CY2009 and from self-reported data received from the jail as a result of end of the year activities in CY2008.

Jail Incidents

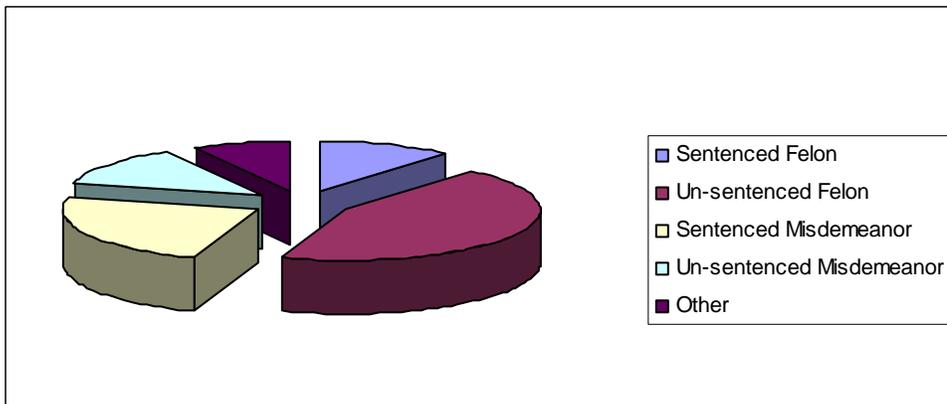
For 2008, jails reported that there were 7 prisoner suicides and 24 other types of prisoner deaths (e.g. natural causes, accidents). Thirty-seven escapes occurred during the year with reasons ranging from walking away while on work details to successfully compromising secure areas within a facility. Three fires occurred with no reported injuries. Considering the number of offenders booked on an annual basis, nearly 700,000, this low number of reported incidents attests to the quality of operations in many jails throughout Ohio.

Critical Incident Rate Comparison



Ohio Jail Demographics

The table below provides a snapshot of the legal status of prisoners housed in Ohio’s full-service jails on the day of the annual inspection. The legal status of prisoners is important when evaluating the best use of the jail in comparison to possible diversion activities that would create better efficiencies for the local criminal justice system. More than half of the offenders residing in Ohio’s jails are un-sentenced.

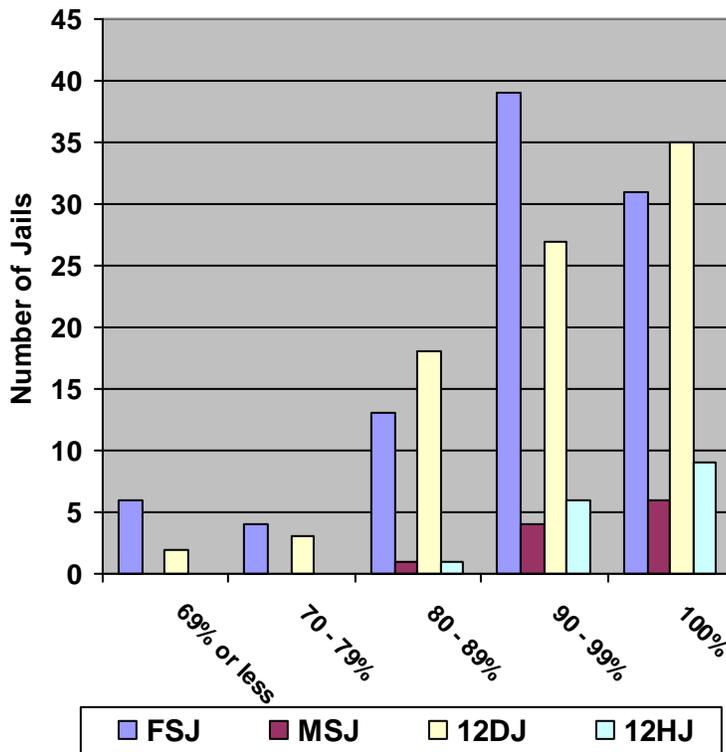


Annual Jail Inspection Compliance Ratings

In 2005 a philosophical change occurred in how the Bureau conducted annual jail inspections. Prior to 2005, the goal of the annual inspection was to concentrate on certain portions of the Minimum Jail Standards that changed from year to year; as a result, not all sections were inspected. The 2008 Annual Inspection continued with the philosophy started in 2005 by focusing on the core quality of life standards.

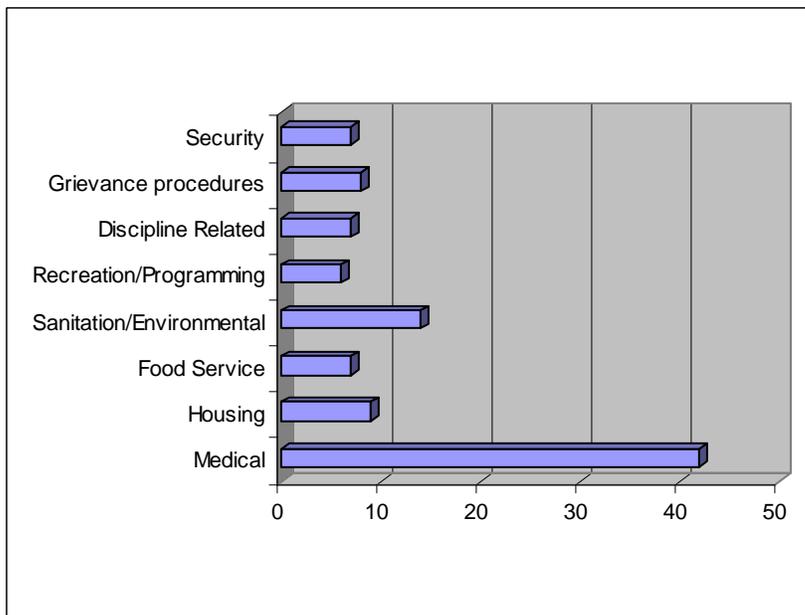
Overall, 190 or 89% of jails met at least 80% or above of the selected standards, which is a 3% increase from the previous year. Beginning in CY 2009, a research evaluation will be performed on Full-Service, 12-Day, 12-Hour and Minimum Security Jails to determine best practices that will guide the revision of new minimum standards.

Breakdown of Annual Compliance Ratings by Jail Classification



Complaints

Another role that the Bureau performs on a daily basis is responding to complaints that are directly related to Ohio's Minimum Standards for Jails. Complaints are received from a variety of sources by way of phone calls, written form or electronic mail through the Bureau's website. Out of a total of 146 complaints received in 2008 that required the Bureau to work with the local jail for resolution, the vast majority were associated with medical issues, e.g. treatment, medications, specialty care.



Jail Facilities and Construction

2008 Jail Construction Projects

New Jail Construction		Status: End of 2008
Avon City Jail	12H	Active
Springboro City Jail	THF	Active
Strongsville City Jail	FS	Active
Cuyahoga Heights Village Jail	12D	Completed
Mercer County Jail	FS	Active
New Albany City Jail	12H	Completed
Richland County Jail	FS	Completed
Scioto County Jail	FS	Completed
Hardin County Jail	THF	Active

These tables list the construction and renovation projects undertaken or completed in calendar year 2008. The Bureau of Adult Detention provides technical support throughout all of the planning and construction phases of construction and renovation projects per statutory authority. The Bureau also provides a variety of services related to smaller renovation projects on a regular basis.

2008 Jail Renovation Projects

Jail Improvements & Renovations	Status: End of 2008
Belmont County Jail	FS Completed
Clark County Jail	FS Active
Cuyahoga County Jail	FS Active
Lucas County Jail	FS Active
Montgomery County Jail	FS Completed
Paulding County Jail	FS Completed
Seneca County Jail	FS Completed



Major Accomplishments in 2008:

- ◆ *Provided training and access on the Ohio Jail Information System (OJIS) for Full-Service Jail Administrators and staff that allows both jail and DRC to share offender information that will assist with classification*
- ◆ *Offered comprehensive jail assessments that provide an overall analysis of activities that affect the local jail and justice system*
- ◆ *Implemented process change to improve reliability and validity of data collection from jails during annual inspection*
- ◆ *Significantly increased membership on the Ohio Jail Advisory Board*
- ◆ *Added a component to the annual inspection and jail assessment to determine capital needs of jails*

Initiatives Underway in 2009:

- ◆ *Begin the process of the nation's first comprehensive jail evaluation that will identify best practices in a jail environment that will become the basis for revised minimum standards*
- ◆ *Initiate the State's first task analysis on correctional officers and supervisors who work within a jail environment that will inform revisions to required training standards*
- ◆ *Partner with the Ohio Supreme Court to develop the infrastructure of a jail database warehouse for the purpose of collecting and sharing booking data among jails and other criminal justice stakeholders*

*For additional information about Ohio jails or the Bureau of Adult Detention, please contact:
Ohio Department of Rehabilitation and Correction, Bureau of Adult Detention at 614-752-1062
or*

*Visit the Department of Rehabilitation and Correction's website at
www.drc.ohio.gov*

*Visit the Bureau of Adult Detention's website at
www.drc.ohio.gov/web/bad.htm*

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